

UNITED STATES OF AMERICA  
POSTAL REGULATORY COMMISSION  
WASHINGTON, DC 20268-0001

Competitive Product Prices  
First-Class Package Service  
First-Class Package Service Contract 85

Docket No. MC2018-31

Competitive Product Prices  
First-Class Package Service Contract 85 (MC2018-31)  
Negotiated Service Agreement

Docket No. CP2018-61

PUBLIC REPRESENTATIVE COMMENTS  
ON USPS REQUEST TO ADD FIRST-CLASS PACKAGE SERVICE CONTRACT 85  
TO COMPETITIVE PRODUCT LIST  
(November 27, 2017)

## **I. Introduction**

The Public Representative hereby provides comments pursuant to the Commission Notice initiating this docket.<sup>1</sup> In that Notice, the Commission established the above-referenced docket to receive comments from interested persons, including the undersigned Public Representative, on the Postal Service's Request to add First-Class Package Service Contract 85 (Contract) to the competitive product list.<sup>2</sup> The Request included a redacted copy of the Contract, a Statement of Supporting Justification (Statement of Supporting Justification), a Certification of Compliance with 39 U.S.C. § 3633(a) (Certification of Compliance), and a redacted copy of Governors' Decision No. 11-6 as attachments and redacted supporting financial models filed separately as Excel files. Additionally, the Postal Service filed unredacted versions of redacted documents separately under seal.

Under 39 U.S.C. § 3642(b), the criteria governing the Commission's determination to add a product to the competitive product list are (1) whether the

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<sup>1</sup> Notice Initiating Docket(s) for Recent Postal Service Negotiated Service Agreement Filings, November 22, 2017 (Notice).

<sup>2</sup> USPS Request to Add First-Class Package Service Contract 85 to Competitive Product List and Notice of Filing Materials Under Seal, November 21, 2017 (Request).

product qualifies as market dominant; (2) whether the product is covered by the postal monopoly and therefore excluded from classification as a competitive product; and (3) whether certain additional considerations, including private sector competition, the impact on small businesses, and the views of product users, warrant classification other than that supported by criteria (1) and (2).

Pursuant to 39 U.S.C. § 3633(a), the criteria for the Commission's review require that the Postal Service's competitive prices not result in the subsidization of competitive products by market dominant products; ensure that each competitive product will cover its attributable costs; and ensure that all competitive products collectively cover an appropriate share of the institutional costs of the Postal Service.

## **II. Comments**

After reviewing the Postal Service's Request, Statement of Supporting Justification, Certification of Compliance, and the unredacted Contract and supporting financial models filed under seal, the Public Representative agrees that First-Class Package Service Contract 85 satisfies the requirements for inclusion on the competitive products list. In addition, the prices negotiated in the Contract should generate sufficient revenue to cover costs and therefore satisfy 39 U.S.C. § 3633.

*Compliance with 39 U.S.C. § 3642(b):* The Postal Service makes a number of assertions that address the requirements of 39 U.S.C. § 3642(b). The Postal Service asserts that its bargaining power in negotiating this Contract is constrained by the existence of other similar services offered by competitors. Statement of Supporting Justification at 2. The Postal Service also states that First-Class Package Service is covered by the postal monopoly. *Id.* As these assertions seem reasonable, the Public Representative concludes that the First-Class Package Service Contract 85 satisfies the criteria set forth in 39 U.S.C. § 3642(b) and therefore warrants classification as a competitive product.

*Compliance with 39 U.S.C. § 3633(a):* Based upon a review of the financial model and the Contract filed under seal with the Request, it appears that the negotiated prices set forth in the Contract should generate sufficient revenues to cover costs during the first year of the Contract and therefore comply with the requirements of 39 U.S.C. §

3633(a). Although the Contract is expected to remain in effect for a period of three years, the Postal Service has provided no evidence to demonstrate that the Contract will comply with the requirements of 39 U.S.C. § 3633(a) during the second and third years of the Contract. However, this concern is partially mitigated by terms in the contract that link prices paid under the Contract to the prevailing First-Class Package Service prices of general applicability. These terms should facilitate continued cost coverage through the second and third years of the Contract. In addition, the Commission has an opportunity to conduct an annual compliance review in its Annual Compliance Determination.

The Public Representative respectfully submits the foregoing comments for the Commission's consideration.

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